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DEPARTMENT OF STATE
WASHINGTON

MEMORANDUM FOR: THE PRESIDENT

FROM:  Strobe Talbott, ActingSUBJECT: Meeting Unfunded FY 1994 Requirements for Haiti,
Rwanda, and Bosnia

Three major international humanitarian crises are straining our remaining FY 1994 resources. Our unfunded Haiti costs have risen to over \$100 million and we have further requirements in Rwanda and Bosnia of over \$80 million. The Departments of State and Defense will have to bear most of these expenses by internal reprogramming. This will involve considerable pain for both Departments, and we have not been able to agree on how to divide these costs.

The principal resources available for these purposes are State's Migration and Refugee Assistance (MRA) and Emergency Refugee and Migration Assistance (ERMA), DOD's Defense Emergency Response Fund (DERF), and two types of drawdown authorities which allow a total of \$150 million in Defense articles and services for military assistance and for migration and refugee assistance. Foreign assistance resources such as Economic Support Funds (ESF) and Development Assistance could be used for a few items, mainly pre- and post-resolution assistance costs, but these are in extremely short supply and will need to be reprogrammed from other country programs. We could not do so without impacting adversely on the Latin American countries whose support we will need for UNMIH participation or reducing assistance to Turkey.

The following table represents my best judgment as to how we can meet our needs for Haiti, Rwanda, and Bosnia for the balance of the fiscal year. This arrangement will effectively deplete our MRA and ERMA funding for this fiscal year, leaving almost no scope for any new emergencies. In addition, our post-resolution Haiti assistance costs, which will be over \$200 million for the first year, and our assessments for an expanded UNMIH operation of \$100-200 million over 12 months are not included in the totals, since I do not know how much of this, if any, will be needed this year. There will clearly be a heavy burden on the international affairs budget in FY 1995, however.

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
DATE/CASE ID: 04 NOV 2011 201005065

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MEETING UNFUNDED FY 1994 REQUIREMENTS FOR HAITI, RWANDA AND BOSNIA				
	(Millions of Dollars, FY 1994)			
	DOD	STATE	JUSTICE	
HAITI:				
Ship-based processing (Jamaica)	31.5			
Land-based construction (Turks and Caicos)		6		
Land-based construction (Bahamas)	20			
Payments to Turks and Caicos	5.2	2		
Guantanamo overflow	10.2			
Processing costs		7	3.2	
Resettlement costs		3	1.1	
Haiti humanitarian assistance		15.5		
International Observer Mission (OAS)		13		
Sanctions enforcement (Dominican Republic)	15	4		
TOTAL, HAITI *	81.9	50.5	4.3	
RWANDA:				
UN Refugees-UNHCR (cash and airlift support)	9	15		
International Red Cross (cash assistance)		1		
World Food Program (cash and airlift support)	6	1		
Other Non-Governmental Organization support		3		
Disaster relief		18		
TOTAL, RWANDA	15	38		
BOSNIA:				
UN Refugees - UNHCR (cash assistance)		12		
International Red Cross (cash assistance)		3		
World Food Program (cash assistance)		8		
Other Non-Governmental Organization support		2		
Disaster relief		9		
TOTAL, BOSNIA		34		
GRAND TOTAL	96.9	122.5	4.3	
* Not included are payments of approximately \$240 million for post-settlement assistance and \$100-200 million for UNHCR assessments, a portion of which may be required in FY 1994.				

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